## **Introduced by Senator Chesbro**

February 21, 2006

An act to amend Section 12785 of, and to repeal and add Section 12759 of, the Government Code, relating to the Community Services Block Grant Program.

## LEGISLATIVE COUNSEL'S DIGEST

SB 1376, as amended, Chesbro. Community Services Block Grant Program: funding.

Under the Community Services Block Grant Program, a community action agency is a public or private nonprofit agency that fulfills specified requirements, including being recognized by the Department of Community Services and Development as a community action agency. Among the functions of a community services agency are planning for and evaluating the community action program, including developing information as to the problems and causes of poverty in the community and determining how much and how effectively assistance is being provided, and initiating and sponsoring projects responsive to the needs of the poor that are not otherwise being met. Existing law sets forth a method for allocating federal assistance to agencies.

This bill would revise the method by which federal assistance is allocated to agencies to establish a base amount for each agency that increases, as provided, and to provide for additional allocations. If the amount of federal assistance declines by more than 20% below the 2005 federal fiscal year amount, the bill would require the Director of Community Services to convene the network of agencies receiving

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grant funds to determine whether changes to the allocation system should be contemplated and referred to the Legislature for consideration.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 12759 of the Government Code is 2 repealed.
- SEC. 2. Section 12759 is added to the Government Code, to read:
  - 12759. (a) The director shall allocate funds to community action agencies consistent with the following principles:
  - (1) The historic distinction between minimum and nonminimum funded agencies shall be minimized or eliminated.
  - (2) After specific base funding as set forth in subdivision (c) is achieved, allocation adjustments shall treat all agencies equally and without regard to historic minimum funding levels.
  - (3) If federal Community Services Block Grant funding is reduced or increased, funds shall be allocated so as to avoid abrupt changes in current allocations.
- (b) (1) From the 2007 federal Community Service Block 15 Grant, the director shall allocate to each agency a base allocation 16 17 of one hundred seventy-three thousand five hundred fifty-six 18 dollars (\$173,556) or the amount the agency received from the 19 2005 federal Community Service Block Grant award, whichever 20 is greater. Each federal fiscal year after the 2006-07 federal 21 fiscal year in which there is an increase in federal and state 22 funding, the director shall increase the amount allocated to each 23 agency receiving less than two hundred fifty thousand dollars 24 (\$250,000) pursuant to this subdivision by an equal amount until all agencies are allocated two hundred fifty thousand dollars 25 26 (\$250,000) per federal fiscal year. Until base funding of two 27 hundred fifty thousand dollars (\$250,000) is reached by all agencies, in the event of a decrease in federal funding, agencies 28 29 with the 2005 base shall be proportionally reduced. No agency 30 shall fall below the base of one hundred seventy-three thousand 31 five hundred fifty-six dollars (\$173,556) during this period. At

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the discretion of the director, federal Community Service Block Grant discretionary funds may be used for this purpose.

- (2) Commencing with the 2007–08 federal fiscal year, each agency shall receive at least one hundred seventy three thousand five hundred fifty-six dollars (\$173,556) each federal fiscal year until the federal fiscal year in which each agency receives two hundred fifty thousand dollars (\$250,000).
- (3) For each federal fiscal year after the federal fiscal year in which each agency first receives two hundred fifty thousand dollars (\$250,000), each agency shall receive at least that amount
- (4) The amount allocated to an agency pursuant to this subdivision shall be known as the base funding level.
- (3) When all agencies have reached their specific base funding level, future increases and decreases in federal Community Service Block Grant funding, only as tied to an increase or decrease in the federal allocation, shall be proportionally allocated to each agency based on that specific base funding amount.
- (c) (1) For purposes of this section, the amount of federal and state funding over the amount necessary to fund each agency at the base funding level set forth in subdivision (b) shall be referred to as "the excess."
- (2) Commencing with the 2007–08 federal fiscal year, the director shall also allocate an amount to each agency from the excess. The amount of this allocation to each agency shall bear the same relationship to the total amount of the excess as the number of persons living in households at or below the poverty level in each service areas of the state bears to the total number of those persons living in the state, as reported in the most recent available decennial census. Allocation shall be determined on the new base funding formula in which each agency has a base funding level of two hundred fifty thousand dollars (\$250,000) or the amount of the agencies initial allocation in the 2005 federal Community Service Block Grant award, whichever is greater.
- (3) In calculating the amount set forth in paragraph (2), decennial census figures shall be used.
- (4) Increases to the base funding level set forth in subdivision (b) shall not result in an agency receiving a combined amount of funding pursuant to this subdivision and subdivision (b) that is

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less than the agency's funding for the 2005 federal fiscal year. He is the intent of the Legislature that the adjustment made pursuant to this subdivision will result in an agency receiving an amount of funding that is at least equal to the agency's funding for the 2005 federal fiscal year and that the director use discretionary funding to achieve this goal.

- (d) It is the intent of the Legislature that the allocation formula specified in this section not be used as a formula for other funding distributions.
- SEC. 3. Section 12785 of the Government Code is amended to read:

12785. All Community Services Block Grant funds made available by the Congress shall be used by the state, together with any state funds as may from time to time be appropriated for this program, and any funds as may be transferred to this program from other federal block grants, in accordance with the annual Budget Act.

No transfer of funds is permitted, under any circumstance, from the California Community Services Block Grant Program to any other block grant or program administered by the state or by the federal government.

If diminished federal appropriations for the Community Services Block Grant result in California's share for any fiscal year being reduced by any amount up to 3.5 percent below the amount of the federal appropriation from the prior year, the director shall use the discretionary fund to proportionately restore Community Services Block Grant grantees and contractors to full funding levels.

If diminished federal appropriations for the Community Services Block Grant result in California's share for any federal fiscal year being reduced by a cumulative amount of 20 percent or more below the amount appropriated in the federal Community Services Block Grant in the 2005 federal fiscal year, the director shall convene the network of agencies receiving grant funds to determine whether changes to the allocation system should be contemplated and referred to the Legislature for consideration.